

Written Testimony of Mr. Donnie Holder

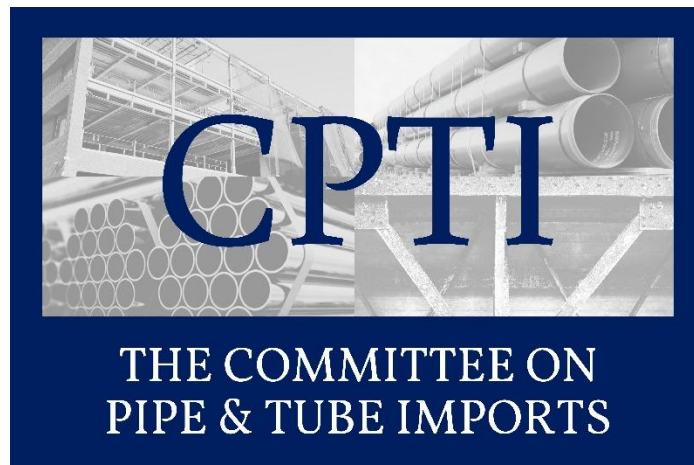
Chairman of the Committee on Pipe and Tube Imports (CPTI)

Vice President, Strategic Sourcing & Global Trade Affairs – Webco Industries

Provided for the Congressional Steel Caucus “State of the Industry” Hearing

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Good morning, Chairman Crawford, Vice Chairman Mrvan and distinguished members of the Congressional Steel Caucus. Thank you for the opportunity to testify before you this morning.

My name is Donnie Holder, and I am the Vice President, Strategic Sourcing & Global Trade Affairs for Webco Industries. Webco is headquartered in Sand Springs, Oklahoma, and is a leading domestic producer of carbon, alloy and stainless- steel tubular products, as well as tubular products made from specialty metals. Today, Webco employs over 1,400 employees at 13 facilities across the country in Oklahoma, Pennsylvania, Michigan, Illinois, and Texas. We employ a skilled and efficient workforce trained by our own staff at our in-house training center known as Webco University. We have invested in the latest technology and equipment to produce quality steel and specialty metals tubing for use in critical applications including industrial, agricultural, construction and mining equipment; chemical and petrochemical refining and processing systems; and automotive, upstream oil and gas, HVAC, appliance, and power generation applications.

Today it is my honor to appear as Chairman of the Committee on Pipe and Tube Imports (CPTI), the nation's leading trade association for the U.S. pipe and tube industry. CPTI's 42 members employ over 40,000 workers making an array of carbon and stainless-steel pipe and tube and steel products in 32 states and in 105 Congressional districts. The pipe and tube industry is also one of the largest customers of the nation's steel sector using flat-rolled and long products as input for their products. The success of the nation's steel industry is essential to the nation's continued economic growth and national security.

CPTI supports trade policies and programs that will enhance and sustain the industry's growth. This includes the Seel Sec. 232 program which we have supported since it was announced in 2018. Unfortunately, imports of steel pipe and tube products increased by over 300,000 tons in 2025 and continue to capture more than one third of the U.S. market today. The industry applauds the Administration and the President's Proclamation announced on April 2, 2026, that provided strengthening provisions to the existing Sec. 232 program to clarify that 50% tariffs will apply to the full customs value of the imported article¹.

Further technical corrections to derivative product coverage are also necessary to stem the erosion of our downstream customer base and achieve the goals of the Section 232 program. For example, steel tubes have a 50% Section 232 steel tariff and finished

¹ Strengthening Actions to Adjust Imports of Aluminum, Steel and Copper Into the United States, Presidential Proclamation April 2, 2026. Proclamation 11021. (91FR 18201 April 9, 2026.)

products such as hydraulic cylinders made from steel tube are covered by a 25% derivative steel tariff. However, imports of steel tubular parts of hydraulic cylinders and heat exchangers are not covered by the Sec. 232 tariff, and this results in a shift of imports that weakens the intended remedy of Sec 232 tariffs. We ask Congress to continue to convey the importance of enforcement of the 232 programs with the Administration.

CPTI supports the Sec. 301 investigation announced on March 17, 2026, on the “Acts, Policies, and Practices of Certain Economies Relating to Structural Excess Capacity and Production in Manufacturing Sectors”² in sixteen countries. In testimony before USTR in May, CPTI emphasized the importance of “stacking” any 301 relief on to existing Steel Sec. 232 relief.

Historically the nation’s pipe and tube industry has experienced the impact of high volumes of unfairly traded imports over the years. The industry has also been hard hit by chronic customs fraud which has eroded the intended relief of AD/CVD duties. For over three decades, CPTI member companies have used the trade laws by filing over 200 antidumping (AD) and countervailing (CVD) petitions. The most recent actions were taken on April 2, 2026, by energy tubular producers and the union in the filing of AD and CVD petitions on imports of Oil Country Tubular Goods (OCTG) from Austria, Taiwan and the United Arab Emirates (UAE).

The need for effective access to and enforcement of U.S. unfair trade laws remains critically important to the industry. CPTI has remained engaged in many global trade issues including its work with stakeholders on the original NAFTA (1993) and the USMCA. The CPTI provided testimony for the First Joint Review of the USMCA and emphasized the importance of negotiations with Canada and Mexico to agree to work with the United States to jointly address massive over capacity fueled by China, India, and other countries. This includes improved monitoring of imports, better coordinated enforcement efforts with the U.S., and preventing circumvention of Section 232 tariffs and AD/CVD duties. In fact, citing the importance of USMCA our company has shared with the Administration a Fortress North America a novel proposal to use Section 232 authority to enforce existing orders circumvented through Canada, Mexico and other third countries.

The unfair trade laws are essential tools for protecting domestic jobs, investment, and industrial capacity from dumped and subsidized imports. However, the complexity, cost, and resource intensity of AD/CVD proceedings impose disproportionate burdens on small

² Notice of Initiation of Investigations and hearings, and a request for comments by the Office of the U.S. Trade Representative (USTR) regarding an investigation under Section 301 of the Trade Act of 1974 regarding the acts, policies, and practices of certain economies relating to structural excess capacity and production in certain manufacturing sectors. (91 FR 12886 March 17, 2026)

and medium-sized industries. Legal, economic, and data requirements make participation impractical or impossible for many SMIs, effectively denying them access to remedies available under current law. Webco is working with U.S. Senator Lankford (R-OK) to identify options so solve this problem.

U.S. trade laws remain in need of critical updates and improvements to meet the changing trade environment CPTI is committed to working with Congress to advance legislation that will strengthen trade and enforcement tools used to combat unfair trade practices. CPTI will continue its outreach with its delegation to advance bills which we view are important to ensure a level playing field for the industry and workers. These bills include:

1. CPTI's number one legislative priority in the 119th Congress is the enactment of the "Leveling the Playing Field Act 2.0" (H.R. 1548 (Van Duyne/Sewell). The measure includes core provisions to strengthen existing trade laws, and we ask the Caucus to engage with colleagues and the House Committee on Ways and Means to advance the legislation.
2. The STEEL Act of 2025, (H.R. 6446) (Kelly/DeLuzio) strengthens the Enforce and Protect Act (EAPA) by closing current loopholes in the statute.
3. The "Fighting Trade Cheats Act" (H.R. 1284) (Bost/Sewell) and the "Protecting American Industry and Labor from International Trade Crimes Act (PAIL Act) (H.R. 1869 (Rep. Hinson) each seek to remedy circumvention and criminal acts by bad actors and "trade cheats." The PAIL Act passed in the House Judiciary Committee on June 3, 2026. The bill establishes a task force at the Department of Justice to focus on trade related crimes including transshipment and undervaluation.
4. CPTI also supports the Manifest Modernization Act (MMA), which expands the reporting of manifest data beyond shipbound data to aviation, rail, and truck entries (H.R. 2653 (Rep. Schweikert)
5. CPTI also strongly supports retention and strengthening of "Buy America" programs for national infrastructure and other federally supported projects. We will collaborate with members to advance the Build America 250 Act, (H.R. 8870) which passed on May 22, 2026, in the House Transportation & Infrastructure Committee.

CPTI will engage with stakeholders to support full funding for U.S. trade agencies responsible for administering and enforcing the trade laws. We will support full funding in FY 2027 to ensure Commerce, Customs and Border Protection (CBP) and the new Department of Justice (DOJ) Fraud Task Force to implement these programs.

On behalf of the CPTI and our members across the country we thank the Steel Caucus for their commitment, leadership, and engagement on issues of importance to the industry and its workers. We look forward to working with the Caucus to advance policies that will ensure the steel sector can continue to grow now and into the future. Thank you.

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